

EAST HERTS COUNCIL

AUDIT COMMITTEE - 18 JANUARY 2012

EXECUTIVE - 7 FEBRUARY 2012

REPORT BY EXECUTIVE MEMBER FOR RESOURCES AND  
INTERNAL SUPPORT

TREASURY MANAGEMENT STRATEGY STATEMENT 2012/13  
AND MINIMUM REVENUE PROVISION POLICY STATEMENT

WARD(S) AFFECTED: ALL

**Purpose/Summary of Report**

- The report sets out the 2012/13 Treasury Strategy Statement and Annual Investment Strategy together with the setting of Prudential Indicators.

<b><u>RECOMMENDATION FOR AUDIT COMMITTEE</u></b>	
<b>(A)</b>	<b>that the Committee considers the 2012/13 Treasury Management Strategy Statement and Annual Investment Strategy and Prudential Indicators and makes comments to the Executive.</b>
<b><u>RECOMMENDATIONS FOR EXECUTIVE:</u></b>	
<b>(A)</b>	<b>that the 2012/13 Treasury Management Strategy Statement and Annual Investment Strategy and Prudential Indicators for East Herts Council be approved; and</b>
<b>(B)</b>	<b>the Policy on Minimum Revenue Provision (MRP) be approved.</b>

1.0 Background

1.1 The Council is required to operate a balanced budget, which broadly means that cash raised during the year will meet cash expenditure. Part of the treasury management operation is to ensure that this cash flow is adequately planned, with cash being available when it is needed. The second main function of the treasury

management service is the funding of the Council's capital plans. These capital plans provide a guide to the borrowing need of the Council, essentially the longer term cash flow planning to ensure that Council can meet its capital spending obligations.

1.2 The Act therefore requires the Council to set out its treasury strategy for borrowing and to prepare an Annual Investment Strategy (included as paragraph 2.10); this sets out the Council's policies for managing its investments and for giving priority to the security and liquidity of those investments.

## 2.0 Report

2.1 The suggested strategy for 2012/13 in respect of the following aspects of the treasury management function is based upon the Treasury officers' views on interest rates, supplemented with leading market forecasts provided by the Council's treasury advisor. The strategy covers:

- treasury limits in force which will limit the treasury risk and activities of the Council;
- Prudential Indicators;
- the current treasury position;
- the borrowing requirement;
- prospects for interest rates;
- the borrowing strategy;
- debt rescheduling;
- the investment strategy; (including fund manager review)
- Minimum Revenue Provision (strategy)
- Responsibility of Treasury activities defined within the organisation

It is a statutory requirement under Section 33 of the Local Government Finance Act 1992, for the Council to produce a balanced budget. In particular, Section 32 requires a local authority to calculate its budget requirement for each financial year to include the revenue costs that flow from capital financing decisions. This, therefore, means that increases in capital expenditure must be limited to a level whereby increases in charges to revenue from:-

1. increases in interest charges caused by increased borrowing (or reduced interest earnings where capital receipts are used) to finance additional capital expenditure; and

2. any increases in running costs from new capital projects are limited to a level which is affordable within the projected income of the Council for the foreseeable future.

## 2.2 Treasury Limits for 2012/13 to 2014/15

- 2.2.1 It is a statutory duty under S.3 of the Local Government Act 2003 and supporting regulations, for the Council to determine and keep under review how much it can afford to borrow. The amount so determined is termed the “Affordable Borrowing Limit”. In England and Wales the authorised limit represents the legislative limit specified in the Act.
- 2.2.2 The Council must have regard to the Prudential Code when setting the Authorised Limit, which essentially requires it to ensure that total capital investment remains within sustainable limits and, in particular, that the impact upon its future council tax levels is ‘acceptable’.
- 2.2.3 Whilst termed an “Affordable Borrowing Limit”, the capital plans to be considered for inclusion incorporate financing by both external borrowing and other forms of liability, such as credit arrangements. The Authorised Limit is to be set, on a rolling basis, for the forthcoming financial year and two successive financial years.

## 2.3 Prudential Indicators for 2010/11 - 2014/15

- 2.3.1 The following prudential indicators (in table below) are relevant for the purposes of setting an integrated treasury management strategy.
- 2.3.2 Members are asked to note that the fall in the ratio of financing costs to net revenue spend, reflects the usage of capital receipts and the lower rate of return on investments. This increases in the latter years with rises in interest rates.
- 2.3.3 The Council is also required to indicate if it has adopted the CIPFA Code of Practice on Treasury Management. This was adopted on March 2002 by the full Council.

<b>PRUDENTIAL INDICATOR</b>	<b>2010/11</b>	<b>2011/12</b>	<b>2012/13</b>	<b>2013/14</b>	<b>2014/15</b>
<b>(1) EXTRACT FROM BUDGET</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
	<b>Actual</b>	<b>Probable</b>	<b>Estimate</b>	<b>Estimate</b>	<b>Estimate</b>
Capital Expenditure	7,173	7,045	4,370	2,800	1,745
Financed by :					
Capital receipts	6,579	4,501	865	950	400
Capital Grants	569	228	150	125	100
Third party contributions		225	61	12	18
Revenue	25	25	25	25	214
<b>Net Financing need for the year</b>	<b>0</b>	<b>-2,066</b>	<b>-3,269</b>	<b>-1,688</b>	<b>-1,013</b>
Ratio of financing costs to net revenue stream	(1.21%)	(1.21%)	(0.173%)	(0.7%)	(1.82%)
Net borrowing requirement					
brought forward 1 April	(65,576)	(61,198)	(59,150)	(55,880)	(54,190)
carried forward 31 March	(61,198)	(59,150)	(55,880)	(54,190)	(53,200)
in year borrowing requirement – reduction in amounts invested	4,378	2,048	3,270	1,690	990

Capital Financing Requirement as at 31 March	(47,281)	(45,000)	(41,730)	(40,040)	(39,050)
Incremental impact of capital investment decisions					
Increase in council tax (band D) per annum	£1.49	£1.34	£0.74	£0.55	£0.48
<b>(2) TREASURY MANAGEMENT</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>	<b>£'000</b>
<b>Authorised limit for external debt -</b>					
borrowing	17,000	17,000	17,000	17,000	17,000
other long term liabilities	5,100	300	300	300	300
<b>TOTAL</b>	<b>22,100</b>	<b>17,300</b>	<b>17,300</b>	<b>17,300</b>	<b>17,300</b>
<b>Operational boundary for external debt -</b>					
borrowing	10,000	10,000	10,000	10,500	10,500
other long term liabilities	300	5,100	300	300	3,300
see above					
<b>TOTAL</b>	<b>10,300</b>	<b>15,100</b>	<b>10,300</b>	<b>10,800</b>	<b>10,800</b>
<b>Upper limit for fixed interest rate exposure</b>					
expressed as either :-					
Net principal re fixed rate borrowing	100%	100%	100%	100%	100%
Investments	98%	985%	98%	98%	98%
<b>Upper limit for variable rate exposure</b>					
Net principal re variable rate borrowing	50%	50%	50%	50%	50%
Investments	95%	95%	95%	95%	95%
<b>Upper limit for total principal sums invested for over 364 days</b>					
(per maturity date)	68,000	65,000	61,000	60,000	59,000

<b>Maturity structure of new fixed rate borrowing during 2010/11</b>	<b>upper limit</b>	<b>lower limit</b>
under 12 months	0%	0%
12 months and within 24 months	0%	0%
24 months and within 5 years	0%	0%
5 years and within 10 years	0%	0%
10 years and above	0%	0%

## 2.4 Current Portfolio Position

2.4.1 The Council's treasury portfolio position at 31.10.11 comprised:

	<b>Principal</b>		<b>Ave Rate</b>	
		£m	£m	%
Fixed rate funding	PWLB	1.5		8.875
	Market	<u>6.0</u>		8.785
			7.5	8.803
Variable rate funding	PWLB	Nil		
	Market	<u>Nil</u>		
<b>TOTAL DEBT</b>			<u>7.5</u>	<u>8.803</u>
<b>TOTAL INVESTMENTS</b>			72.0	1.1%

## 2.5 Borrowing Requirement

2.5.1 Nil in 2013/14 as no borrowing is needed to support capital expenditure (use of investments). A borrowing requirement will continue to arise in the forthcoming years based on expected capital expenditure net of other sources of funding (capital receipts, grants, revenue contributions). However the continued use of investments will negate the need to borrow.

## 2.6 Prospects for Interest Rates

2.6.1 The Council has appointed Sector Treasury Services as treasury adviser to the Council and part of their service is to assist the Council to formulate a view on interest rates. The following table gives the Sector central view.

## 2.6.2 Sector View Interest rate forecast – November 2011.

	Q/E4 2011	Q/E1 2012	Q/E2 2012	Q/E3 2012	Q/E4 2012	Q/E1 2013	Q/E2 2013	Q/E3 2013	Q/E4 2013	Q/E1 2014
Bank Rate	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.75%	1.0%	1.25%
5 yr PWLB Yield	2.25%	2.3%	2.3%	2.3%	2.4%	2.5%	2.6%	2.7%	2.8%	2.9%
10 yr PWLB Rate	3.3%	3.3%	3.3%	3.4%	3.4%	3.5%	3.6%	3.7%	3.8%	4.0%
25 yr PWLB Rate	4.22%	4.2%	4.3%	4.3%	4.4%	4.5%	4.6%	4.6%	4.7%	4.8%

Sector's current interest rate view is that in respect of the Bank Rate:-

- Bank Rate, currently 0.5%, underpins investment returns and is not expected to start increasing until quarter 3 of 2013 despite inflation currently being well above the Monetary Policy Committee inflation target.
- Hopes for an export led recovery appear likely to be disappointed due to the Eurozone sovereign debt crises depressing growth in the UK's biggest export market.
- The Comprehensive Spending Review, which seeks to reduce the UK's annual fiscal deficit, will also depress growth during the next few years.

Fixed interest borrowing rates are based on UK gilt yields. The UK total national debt is forecast to continue rising until 2015/16; the consequent increase in gilt yields issuance is therefore expected to be reflected in an increase in gilt yields over this period. However, gilt yields are currently at historically low levels due to investor concerns over Eurozone sovereign debt and have been subject to exceptionally high levels of volatility as events in the Eurozone debt crises have evolved.

## 2.7 Economic (Forward View)

2.7.1 Economic forecasting remains troublesome with so many external influences weighing on the UK. There does, however, appear to be consensus among analysts that the economy remains weak and whilst there is still a broad range of views as to potential performance, they have all been downgraded throughout 2011. Key areas of uncertainty include:

- a worsening of the Eurozone debt crises and heightened risk of the breakdown of the bloc or even of the currency itself;
- the impact of the Eurozone crises on financial markets and the banking sector;
- the impact of the Government's austerity plan on confidence and growth and the need to rebalance the economy from services to exporting manufactured goods;
- the under-performance of the UK economy which could undermine the Government's policies that have been based upon levels of growth that increasingly seem likely to be undershot;
- a continuation of high levels of inflation;
- the economic performances of the UK's trading partners' in particular the EU and US with some analysts suggesting that recession could return to both;
- stimulus packages failing to stimulate growth;
- potential for protectionism i.e. an escalation of the currency war/ trade dispute between the US and China.

The overall balance of risks is weighted towards the downside. Lack of economic growth, both domestically and overseas, will impact on confidence putting upward pressure on unemployment. It will also further knock levels of demand which will bring the threat of recession back into focus.

Sector believes that the longer run trend is for gilt yields and PWLB rates to rise due to the high volume of gilt issuance in the UK. The prospects for any interest rate changes before mid-2013 are very limited.

## 2.8 Borrowing Strategy

- 2.8.1 It is anticipated that there will be no capital borrowings required during 2012/13. However under the prudential code borrowings are permissible but with a negative Capital Finance Requirement, this would be difficult to justify. The running down of investments also has the benefits of reducing exposure to interest rate and credit risk. This will be continually monitored in conjunction with the treasury advisers.

## 2.8.2 External v. Internal Borrowing

Comparison of gross and net debt positions at year end	2010/11	2011/12	2012/13	2013/14	2014/15
	£'000	£'000	£'000	£'000	£'000
	Actual	Probable outturn	Estimate	Estimate	Estimate
Actual external debt (gross)	7,700	7,700	7,700	7,700	7,700
Cash balances	(68,908)	(66,850)	(63,580)	(61,890)	(60,900)
<b>Net debt</b>	<b>(61,208)</b>	<b>(59,150)</b>	<b>(55,880)</b>	<b>(54,190)</b>	<b>(53,200)</b>

The Council currently has a difference between gross debt and net debt (after deducting cash balances). The positive net debt will decrease as the Capital programme is financed from internal borrowing, or if a change of Policy of external borrowing was introduced. By not borrowing it reduces the credit risk on investments.

## 2.9 Debt Rescheduling

2.9.1 Due to high rates of interest payable on the outstanding £1.5 million PWLB loans and the expected low level of the corresponding discount rates for maturities, any potential restructuring or premature repayment of the loans would be very expensive as their repayment would attract heavy premiums (in excess of £1M).

2.9.2 If the market conditions do change, any opportunities will be investigated, to pursue any potential advantages to the Council.

## 2.10 Annual Investment Strategy

### 2.10.1 **Investment Policy**

2.10.1.1 The Council's investment policy has regard to the CLG's Guidance on Local Government Investments ("the Guidance") and the 2011 revised CIPFA's Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes ("the CIPFA TM Code"). The Council's investment priorities are:-

- (a) the security of capital and
- (b) the liquidity of its investments.

The Council will also aim to achieve the optimum return on its investments commensurate with proper levels of security and liquidity.

- 2.10.1.2 The borrowing of monies purely to invest or on-lend and make a return is unlawful and this Council will not engage in such activity.
- 2.10.1.3 Investment instruments identified for use in the financial year are shown below under the 'Specified' and 'Non-Specified' Investments categories. Counterparty limits will be set through the Council's Treasury Management Practices. These will be amended in accordance with the report to the Executive on the 14 December 2011.

### **Specified Investments**

An investment is a specified investment if it satisfies the conditions set out below:-

- (a) The investment is denominated in sterling and any payments or repayments in respect of the investment are payable only in sterling.
- (b) The investment is not a long-term investment (maximum of 1 year).
- (c) The investment does not involve the acquisition of share capital or loan capital in any body corporate.
- (d) Either of the following conditions is met:
  - (i) The investment is made with the UK Government or a local authority (as defined in section 23 of the 2003 Act) or a parish council or community council.
  - (ii) The investment is made with a body or in an investment scheme which has been awarded a high credit rating (as specified in the tables below \*) by a credit rating agency.
- (e) These offer high security and high liquidity.

	<b>*Minimum 'High' Credit Criteria</b>	<b>Use</b>
Debt Management Agency Deposit Facility	-	In-house
Term deposits - UK government	-	In-house
Term deposits - other LA's ( including police & fire authority's)	-	In-house
Term deposits - banks and building societies**	*Short-term F1 Long-term A, Individual_, Support 1,2,3	In-house and fund managers
Certificates of deposits issued by banks and building societies covered by UK Government guarantee	*Short-term F1 Long-term A, Individual_, Support 1	Fund managers
Certificates of deposits issued by banks and building societies NOT covered by UK Government guarantee	*Short-term F1, Long-term A, Individual _, Support 1,2,	Fund managers
1. Callable deposits	*Short-term F1, Long-term A, Individual _, Support 1,2,3	Fund managers
2. Range trade	*Short-term F1, Long-term AA, Individual _, Support 1,2,3	Fund managers
3. Snowballs	*Short-term F1, Long-term AA, Individual _, Support 1,2,3_	Fund managers
UK Government Gilts	AAA	Fund managers
Bonds issued by multilateral development banks	AAA	Fund managers
<b>Collective Investment Schemes structured as Open Ended Investment Companies (OEICs):</b>		
1. Money Market Funds	*Short-term F1, Long-term AAA, Individual _, Support 1,2,3	Fund managers and In-house
2. Enhanced cash funds	*Short-term F1, Long-term A, Individual _, Support 1,2,3	Fund managers
3. Short term funds	*Short-term F1, Long-term A, Individual _, Support 1,2,3	Fund managers
4. Bond Funds	*AAA	Fund managers
5. Gilt Funds	*AAA	Fund managers
Bonds issued by a financial institution which is guaranteed by the UK government	*AAA	In-house on a 'buy-and-hold basis. Also for use by fund managers
Sovereign bond issues (ie other than the UK govt)	*AAA	Fund managers
Treasury Bills	AAA	Fund Managers . In-house on a buy and hold basis.

\*\* If forward deposits are to be made, the forward period plus the detail period should not exceed one year in aggregate.

### **Non-Specified Investments:**

Do not meet the definition for specified investments i.e. maturities more than 1 year and subsequently the risk is considerably greater. The maximum to be held in each category of non-specified investments is as follows:-

	<b>* Minimum Credit Criteria</b>	<b>Use</b>	<b>**Max% of total investments</b>	<b>Max maturity period</b>
Term deposits - other LAs (with maturities in excess of 1 year)		In-house	60%	5 years
Term deposits - banks and building societies (with maturities in excess of 1 year)	*Short-term F1, Long-term AA, Individual _, Support 1,2,3	In-house	80%	5 years
Term deposits with unrated counterparties : any maturity	Used to be unrated building societies and wholly owned subsidiaries )	Not permitted		5 years
Commercial paper issuance by UK banks covered by UK Government guarantee	*Short-term F1, Long-term AA, Individual _, Support 1,2,3	Fund managers		5 years
<b>Fixed term deposits with variable rate and variable maturities</b>				
1. Callable deposits	*Short-term F1, Long-term AA, Individual _, Support 1,2,3	Fund managers	80%	5 years
2. Range trade	*Short-term F1, Long-term AA, Individual _, Support 1,2,3	Fund managers	10%	5 years
3. Snowballs	*Short-term F1, Long-term AA, Individual _, Support 1,2,3	Fund managers	10%	2 years
Certificates of deposits issued by banks and building societies with maturities in excess of 1 year	*Short-term F1, Long-term AA, Individual _, Support 1,2,3	Fund Managers	50%	5 years

	<b>* Minimum Credit Criteria</b>	<b>Use</b>	<b>**Max% of total investments</b>	<b>Max maturity period</b>
UK Government Gilts with maturities in excess of 1 year	AAA	Fund Managers	100%	10 years
Bonds issued by multilateral development banks with maturities in excess of 1 year	AAA	Fund managers	40%	10 years
Bonds issued by a financial institution which is guaranteed by the UK government with maturities in excess of 1 year	AAA	Fund managers	40%	10 years
Sovereign bond issues (ie other than the UK govt) with maturities in excess of 1 year	AAA	Fund managers	50%	10 years
Corporate Bonds : <b>the use of these investments would constitute capital expenditure</b> (bonds other than government bonds)	*AAA	Fund Managers(subject to regulation changes)	10%	5 years
Floating Rate Notes : <b>the use of these investments would constitute capital expenditure unless they are issued by a multi lateral development bank</b> (ie bonds with interest rate that varies in line with the market rate of interest, reset say every 3 months)	*AAA	Fund Managers but not permitted where the investment would constitute capital investment.	10%	5 years
Property fund: <b>the use of these investments would constitute capital expenditure</b>		Not permitted	10%	10 years

**\*\*** Note: When setting these limits it includes both in-house and externally managed funds.

The Council's external fund managers will comply with the Annual Investment Strategy.

The agreements between the Council and the fund managers additionally stipulate guidelines and duration and other limits in order to contain and control risk. In brief terms these are the maximum investment that are permissible with any one counterparty limited by value or percentage, with the exception of the UK Government.

For any in-house monies this Council uses the creditworthiness service provided by Sector Treasury Services. This service has been enhanced and

now uses a sophisticated modelling approach with credit ratings from all three ratings – Fitch, Moody's and Standard & Poors forming the core element. However, it does not rely solely on the current ratings of counterparties but also uses the following as overlap:-

- Credit watches and credit outlooks from credit rating agencies
- CD's spread to give early warning of likely changes to credit ratings
- Sovereign ratings to select counterparties from only the most credit worthy countries.

This modelling approach combines credit ratings, credit watches, credit Outlooks and CD spreads in a weighted scoring for which the end product is a series of colour code bands which indicate the relative creditworthiness of counterparties.

Sole reliance will not be placed on the use of this external service. In addition this Council will use market data and information on government support for banks.

#### **2.10.1.4 Local Authority Mortgage Scheme (LAMS)**

The funding that will be provided for the Lams scheme is within the Capital expenditure programme and the financial parameters are not inclusive to treasury management.

#### **2.10.2 In-House Funds**

In-house funds are mainly cash flow derived and therefore investments will be made with reference to short term interest rates (ie rates for investments up to 12 months). Current policy is to place funds only with the external cash fund manager SWIP but other investments may be placed in accordance with the tables set out above. Further to a report to Executive on the 1 December 2010 which explained the options to improve overall returns whilst the outlook for rates remain low, £30m will be removed from the fund managers and invested in fixed term structured deposits. The first £10m was withdrawn and as previously reported deposited with Lloyds bank. Subsequent events have overtaken this policy and funds are being kept very liquid. The balance of the fund still staying with the fund manager until the problems in Europe clarify and stability returns to the markets. The cash flow funds staying with our own bankers.

2.10.3 Interest Rate Outlook: Sector is forecasting that Bank Rate will stay flat until September 2013 with the first rise to 0.75%. This will continue until the rate rises to 1.25% in March 2014. It would therefore be prudent to look at the period of investments and their

interest rates against this background information. For 2012/13 the Council has assumed investment return of 1.2% on the investments made in house. For the medium term planning process rates of 2.6% (2013-14) 2.7% (2014-15) and 3.1% (2015-16) have been assumed.

For its cash flow generated balances, the Council will seek to utilise its business reserve accounts in order to benefit from the compounding of interest and revisiting investing short-term in money market funds through our Fund Manager( when the the market stabilises).Where the opportunity is available investing with other locals on a short term.

## 2.11 Fund Managers Review and Forecasts

East Herts Council employ two fund managers Investec and Scottish Widows (SWIP).

### 2.11.1 Investec Asset Management

As explained at a meeting with Councillors this fund is restricted in its options to increase its returns in the current market. The intention at the beginning of the 2011/12 was to withdraw the funds and place in fixed term deposits for four years. Subsequent events have over taken this and only £10m was withdrawn from the fund this year.

2.11.2 Therefore until rates eventually rise the fund is unlikely to produce greater returns than are currently being made. The fund currently is mainly in CDs with the occasional tactical buying of gilts. The counterparty list is very restricted in the current climate with security of funds the priority.

2.11.3 This performance is set out below:

	Merrill Lynch 03 yr gilt* benchmark	East Hertfordshire Investec fund net of fees	Variance
Quarter ended 30/06/2011	0.96%	<b>0.18%</b>	(0.78%)
Quarter ended 30/09/2011	1.01%	<b>0.10%</b>	(0.91%)
Half Year 2011-12	1.97%	<b>0.28%</b>	(1.69%)

For the year 2011/12 it is estimated that a return of 0.5%-0.7% will be made. For 2012/13 a range of returns between 0.5.5% and 0.8%

is estimated.

#### 2.11.4 Scottish Widows Investment Partnership

The Treasury Management Group met on 11 October 2011 to discuss the deepening crises within Europe. The decision was taken to liquidate the holding in Money Market Fund because of the counter party holdings with some of the European banks. The funds were to be placed in short dated UK government securities of not more than 3 months. This was reported to Council on the 14th December 2011.

This subsequently, will reduce the return in the second half of the year.

	7-day LIBID* benchmark	East Hertfordshire SWIP fund net of fees	Variance
Quarter ended 30/06/2011	0.12%	<b>0.32%</b>	0.20%
Quarter ended 30/09/2011	0.12%	<b>0.24%</b>	0.12%
Half Year 20011-12	0.24%	<b>0.56%</b>	0.32%

For 2011/12 an outturn of 0.75%-0.8% is forecast. For 2012/13 0.55%-0.8.0% return is estimated.

2.11.5 At 31 October 2011 SWIP's holding on behalf of the Council was £35,544,472 whilst Investec managed £21,755,895. As can be seen with a 0.25% variance on Fund Manager's prediction a variance of around £143,250 either way is effected on the Council's Revenue Budget.

#### 2.11.6 End of year Investment Report

At the end of the financial year, the Council will report on its investment activity as part of its Annual Treasury Report.

#### 2.11.7 Summary of Strategy

2.11.8 No new borrowings to finance capital expenditure until capital receipts and other funding has been fully applied. This will be continually monitored in conjunction with the Treasury Advisers.

2.11.9 Any debt rescheduling opportunities will be investigated.

- 2.11.10 Fund Managers to trade gilts and Certificate of Deposit, Treasury Bills, Money Market Funds with objective of maximising yields.
- 2.11.11 Having regard to the change in policy of removing funds from the Money Market Fund and investing in Government securities which gives greater security but lower returns this will be reconsidered as the banking position strengthens. Also removing monies from the fund manager and placing it in structured deposits will be reviewed again when the Euro zone banks stabilise. The added return in structured deposits is achieved by giving up liquidity - the money is locked away for four years giving more certainty of return.
- 2.11.12 A 0.65% return has been assumed (for investments other than the structured deposit at 3.72%) in 2012/13 for budgetary setting. However this is subject to final review prior to the Council setting its budget.

## 2.12 Minimum Revenue Provision (MRP)

The Council needs to agree options for the MRP (the provision to repay debt) annually. Capital receipts from stock transfer, mean that no new borrowings are anticipated in the medium term. The method which is most appropriate will be considered when any new borrowings are entered into.

- 2.12.1 For capital expenditure incurred on or after 1<sup>st</sup> April 2009, which is financed by borrowing or credit arrangements, one of the following options will be used:-

### Option 1 – Asset Life Method

Here equal annual instalments of MRP will be made over the estimated life of asset financed by borrowing. Under this method, the concept of an “MRP Holiday” makes it debut. This provides the ability for an authority to defer MRP on a newly constructed building or infrastructure asset until the asset comes into service.

### Option 2 – Depreciation Method

Using this approach will require an authority to charge MRP in accordance with the standard rules for depreciation accounting. As with Option 1 the “MRP Holiday” will be available for assets yet to be brought into service.

- 2.12.2 Under new regulations the method by which the Council provides

for the repayment of its borrowings for capital expenditure incurred before 1<sup>st</sup> April 2008, either of the two methods below can be used:-

#### Method 1 - Regulatory

Where debt is supported by RSG, authorities will be able to continue using the formulae used in the current regime, since the supported borrowing element of the RSG is also calculated in this way.

#### Method 2 – Capital Financing Requirement

This method will be based upon 4% of an authority's non-housing CFR at the end of the preceding financial year. Where the CFR is negative or nil, no MRP will be required as is the case at present.

This in the past has resulted in a nil requirement and the indications are that this will remain the same.

### 3.0 Policy on the use of external service providers

The Council uses Sector Treasury Services as its external treasury management advisors.

The Council recognises that responsibility for treasury management decisions remains with the organisation at all times and will ensure reliance is not placed upon external service providers. It also recognises that there is value in employing external providers of treasury management services in order to acquire access to specialist skills and resources.

#### 3.1 Role of the Section 151 Officer

The Section 151 officer is responsible for all monies in the hands of the Council. This includes the Treasury Management function.

All borrowings, lending and finance will be in accordance with the CIPFA Code of Practice on Treasury Management.

This is incorporated within the Financial Regulation on Treasury Management.

#### 3.2 Treasury Management scheme of delegation

- (i) The Council's Scrutiny Committee reviews reports, and comments are passed on to the Executive.

- (ii) Executive considers any comments from Scrutiny and recommends approval to full Council.
- (iii) Monthly health check monitoring reports are through CMT, then to Executive and then to full Council.
- (iv) Quarterly reports through Scrutiny to Executive.
- (v) Delegation for officers is detailed within the constitution.

#### 4.0 Implications/Consultations

4.1 Information on corporate issues and consultation associated with this report can be found within Essential Reference Paper 'A' (Page \*)

#### Background Papers

None

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Ext 2050

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## ESSENTIAL REFERENCE PAPER 'A'

Contribution to the Council's Corporate Priorities/Objectives:	<b>Fit for purpose, services fit for you</b> <i>Deliver customer focused services by maintaining and developing a well managed and publicly accountable organisation.</i>
Consultation:	The Strategy Statement has been drawn up with reference to information from our Treasury Advisers.
Legal:	There are no legal implications in the report.
Financial:	As set within the report.
Human Resource:	There are no Human Resources implications in the report.
Risk Management:	A prudent (average) assumption of 0.95% has been used on the sensitive interest receivable rate based on the information and advice available. A variation of 0.25% (either way) would result in a budget variance of some £143,250. If cash flows vary by £1m then the result is a movement of £25,000 per annum.